



City of Anaheim  
**POLICE DEPARTMENT**

September 10, 2012

Thomas J. Borris, Presiding Judge of the Superior Court  
700 Civic Center Drive West  
Santa Ana, CA 92701

Honorable Thomas J. Borris:

The Anaheim Police Department has reviewed the Orange County Grand Jury report, "Sex Trafficking of Girls" that was released on June 22, 2012. According to the report, the Anaheim Police Department must respond to Findings 1, 3, 4, 5, and 7 as well as Recommendations 1, 2, and 3. Penal Code Section 933.05(a) and (b) requires we respond to each of the findings and recommendations in the following manner:

California Penal Code Section 933.05 (a) as to each Grand Jury finding, the responding person or entity shall indicate one of the following:

- (1) The respondent agrees with the finding.
- (2) The respondent disagrees wholly or partially with the finding, in which case the response shall specify the portion of the finding that is disputed and shall include an explanation of the reasons therefore.

California Penal Code Section 933.05 (b) as to each grand jury recommendation, the responding person or entity shall report one of the following actions:

- (1) The recommendation has been implemented, with a summary regarding the implemented action.
- (2) The recommendation has not yet been implemented, but will be implemented in the future, with a timeframe for implementation.
- (3) The recommendation requires further analysis, with an explanation and the scope and parameters of an analysis or study, and a timeframe for the matter to be prepared for discussion by the officer or head of the agency or department being investigated or reviewed, including the governing body of the public agency when applicable. This timeframe shall not exceed six months from the date of publication of the grand jury report.
- (4) The recommendation will not be implemented because it is not warranted or is not reasonable, with an explanation therefore.

### GRAND JURY FINDINGS

Finding 1: The Human Trafficking Task Force (HTTF) recognized that more law enforcement training is needed in sex trafficking.

Response: The Anaheim Police Department agrees with this finding.

Finding 3: Child victims of sex trafficking are often misidentified. Due to lack of proper identification of the child's age, law enforcement agencies may be unable to charge the trafficker/pimp with child related sex trafficking violations.

Response: The Anaheim Police Department agrees with this finding.

Finding 4: Trafficked minors often flee non-secure shelters. Law enforcement and prosecutors may request detention of a child to protect them from repeated exploitation by pimps.

Response: The Anaheim Police Department agrees with this finding.

Finding 5: Penal Code Section 1275.1 allows the courts to set conditions on bail, including presenting probable cause that the bail money (or the security for the bond) was illegally obtained. This provision allows law enforcement and the courts to hold perpetrators, which may keep them from intimidating and victimizing young girls once released.

Response: The Anaheim Police Department agrees with this finding.

Finding 7: Currently no database is available to law enforcement agencies to check and identify victims of sex trafficking.

Response: The Anaheim Police Department agrees in part with this finding. The Human Trafficking Reporting System (HTRS) is a national database managed by the Bureau of Justice Administration. Although each Human Trafficking Task Force provides human trafficking victim information into HTRS, its search capabilities are limited. Juvenile victims and victims of sexual assault and/or domestic violence have a right to confidentiality. Therefore, personal identifying information for these individuals is omitted from HTRS. To our knowledge, there is no existing comprehensive database (national, regional, or county) where a single search term can be used to identify a comprehensive list of all human trafficking victims.

### GRAND JURY RECOMMENDATIONS

Recommendation 1: Police and Sheriff Departments should provide additional training for officers to clarify law enforcement's understanding and awareness of minor sex trafficking of girls.

Response: The Anaheim Police Department has implemented this recommendation. Anaheim Police Officers have received training from the Orange County Human Trafficking Task Force on the subjects of international and domestic human trafficking awareness, human smuggling and how first responders can identify and conduct preliminary investigations related to human trafficking.

Booklets and DVD's of The International Association of Chiefs of Police sponsored training "The Crime of Human Trafficking, A Law Enforcement Guide to Identification and Investigation" have been made available for patrol briefing training.

In addition, Anaheim Police Department Vice Detail Investigators serve as instructors for the Orange County Human Trafficking Task Force which provides human trafficking training throughout the state. Vice Investigators provide informal training throughout the department as opportunities and related investigations arise.

Recommendation 2: The Sheriff's Department, city police departments and responsible Orange County agencies should develop a data base using a single term as "Minor Sex Trafficking" to allow the trafficked victims to be systematically tracked with the result of a proper identification and status as a victim of crime. A consistent label for the crime would allow multiple agencies, communities and regions to research and intervene in a single coordinated effort.

Response: This recommendation requires further analysis. The Anaheim Police Department's record management system provides for the identification and tracking of crime victims. In addition, human trafficking victim information is input into the Bureau of Justice Administration's Human Trafficking Recording System.

The Anaheim Police Department is also a participating agency in the regional CopLink database. This system contains identifying information of all persons contacted by participating agencies. CopLink is capable of providing the identification and tracking of a specifically known individual. However, no "single

term” search capability currently exists to identify all known minor sex trafficking victims.

A potential proposal would be for CopLink participating agencies to establish a consistent “flag record” to track victims of human trafficking. This recommendation will be brought to the Orange County Chiefs of Police Association and the Integrated Law and Justice Agency (ILJ) for further consideration and evaluation.

Any efforts to track sex crime victims, especially minors, must take into account their legal right to privacy and, when requested, their right to anonymity in which case a flag record as discussed previously would not be associated to the victim. This may necessitate the need for special waivers so that tracking specific sex crime victims may legally occur. As a participating agency in the HTTF, any known sex crime victim is entered in the HTRS as a Jane Doe per statute. Human Trafficking victims of pimping and pandering who are not specific sex crime victims are entered into the HTRS with their personal information.

Recommendation 3: Law enforcement agencies and district attorneys should consider using the provisions of California Penal Code 1275.1 more frequently if they have cause to believe that the source of bail money for a “pimp” or “john” was illegally obtained.

Response: The Anaheim Police Department has implemented this recommendation. An evaluation is performed on each pimp or john taken into custody to determine that individual’s potential for victim/witness intimidation or the likelihood that money used to post bail was obtained unlawfully. Penal Code Section 1275.1 is utilized in applicable cases.

Sincerely,



JOHN WELTER  
CHIEF OF POLICE