

County of Orange

California

September 11, 2012

Honorable Thomas J. Borris Presiding Judge of the Superior Court of California 700 Civic Center Drive West Santa Ana, CA 92701

Subject: Sex Trafficking of Girls

Dear Judge Borris:

Per your request, and in accordance with Penal Code 933, please find the County of Orange status update to the subject report as approved by the Board of Supervisors. The respondents are the Probation Department and the County Executive Officer. If you have any questions, please contact Michelle Zink at (714) 834-7487 in the County Executive Office who will assist you or direct you to the appropriate individual.

Sincerely,

Robert J. Franz

Interim County Executive Officer

Enclosure

cc: 2012-13 Orange County Grand Jury

County Executive Office 333 W. Santa Ana Blvd. Third Floor Santa Ana, California 92701-4062

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ORANGE COUNTY BOARD OF SUPERVISORS MINUTE ORDER

September 11, 2012

Submitting Agency/Department: County Executive Office Approve proposed response to FY 2011-12 Grand Jury Report "Sex Trafficking of Girls" - All Districts The following is action taken by the Board of Supervisors: APPROVED AS RECOMMENDED ■ OTHER Unanimous (1) NGUYEN: Y (2) MOORLACH: Y (3) CAMPBELL: Y (4) NELSON: Y (5) BATES: Y Vote Key: Y=Yes; N=No; A=Abstain; X=Excused; B.O.=Board Order Documents accompanying this matter: ☐ Resolution(s) ☐ Ordinances(s) ☐ Contract(s) Item No. 55 Special Notes: Copies sent to: CEO/Budget Superior Court

Grand Jury



I certify that the foregoing is a true and correct copy of the Minute Order adopted by the Board of Supervisors, Orange County, State of California. Susan-Novak, Clerk of the Board

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Agenda Item



AGENDA STAFF REPORT

ASR Control 12-000942

MEETING DATE:

09/11/12

LEGAL ENTITY TAKING ACTION:

Board of Supervisors

BOARD OF SUPERVISORS DISTRICT(S):

All Districts

SUBMITTING AGENCY/DEPARTMENT:

County Executive Office (Approved)

DEPARTMENT CONTACT PERSON(S):

Michelle Zink (714) 834-7487

Margaret Cady (714) 834-4104

PH 3: 10

SUBJECT: Sex Trafficking of Girls

CEO CONCUR

Concur

COUNTY COUNSEL REVIEW

N/A

CLERK OF THE BOARD

Discussion
3 Votes Board Majority

Budgeted: N/A

Current Year Cost: N/A

Annual Cost: N/A

Staffing Impact: No

of Positions:

Sole Source: N/A

Current Fiscal Year Revenue: N/A

Funding Source: N/A

Prior Board Action: N/A

RECOMMENDED ACTION(S):

1. Approve proposed response to FY 2011-12 Grand Jury Report entitled "Sex Trafficking of Girls".

2. Direct the Clerk of the Board to forward this ASR with exhibits to the Presiding Judge of the Superior Court and the FY 2012-13 Orange County Grand Jury no later than September 20, 2012, 2012.

SUMMARY:

Approve proposed response to the FY 2011-12 Grand Jury Report entitled "Sex Trafficking of Girls".

BACKGROUND INFORMATION:

In June 2012 the Grand Jury released a report titled "Sex Trafficking of Girls". This report directed Findings and Recommendations to the County of Orange. Enclosed as Exhibit 2 is the response to these Findings and Recommendations.

FINANCIAL IMPACT:

N/A

STAFFING IMPACT:

N/A

EXHIBIT(S):

- Grand Jury Report
 Response to Grand Jury Report
 Transmittal Letter

2011-2012 Grand Jury Report Sex Trafficking of Girls Probation Department/County Executive Officer Responses to Findings and Recommendations

Responses to Findings F.1, F.2, F.3, F.4, F.5, F.6 and F.7

F.1 The Human Trafficking Task Force (HTTF) recognized that more law enforcement training is needed in sex trafficking.

Response: Agrees with the finding.

F.2 Child victims of sex trafficking require specialized shelter.

Response: Agrees with the finding.

F.3 Child victims of sex trafficking are often misidentified. Due to the lack of proper identification of the child's age, law enforcement agencies may be unable to charge the trafficker/pimp with child related sex trafficking violations.

Response: Agrees with the finding.

F.4 Trafficked minors often flee non-secure shelters. Law enforcement and prosecutors may request detention of a child to protect them from repeated exploitation by pimps.

Response: Agrees with the finding.

F.5 Penal Code §1275.1 allows the courts to set conditions on bail, including presenting probable cause that the bail money (or the security for the bond) was illegally obtained. This provision allows law enforcement and the courts to hold the perpetrators, which may keep them from intimidating and victimizing young girls once released.

Response: Agrees with the finding.

F.6 No safe group home currently exists in Orange County to shelter the victim from a trafficker or pimp and provide for stabilization.

Response: Agrees with the finding.

F.7 Currently no data base is available to law enforcement agencies to check and identify victims of sex trafficking.

Response: Agrees with the finding.

Responses to Recommendation R.2 and R.4

R.2 The Sheriff's Department, city police departments and responsible Orange County agencies should develop a data base using a single term such as "Minor Sex Trafficking" to allow the trafficked victims to be systematically tracked with the result of a proper identification and status as a victim of crime. A consistent label for the crime would allow multiple agencies, communities and regions to research and intervene in a single coordinated effort.

Response: The recommendation requires further analysis.

This recommendation will be brought up at an upcoming Blue Ribbon Commission subcommittee meeting dealing with the issue of Human Trafficking. The participating agencies will review the recommendation and determine if/when the recommendation can be implemented. A determination as to the feasibility of the request will be made within the next six months.

R.4 The County Executive Officer should direct responsible agencies to develop a strategic plan to eliminate this growing problem and meet the immediate need for food, shelter, treatment and protection from exploitation. The establishment of a safe group home in Orange County would be instrumental in meeting this need.

Response: The recommendation will not be implemented because it is not warranted or is not reasonable.

The County agrees that sex trafficking of girls (and human trafficking of persons of all genders and age) is a grave violation of human rights. Such crimes often cross geographical and jurisdictional boundaries which are best addressed by interagency sharing of intelligence, skills and services. Many cases fall under Federal legislation and jurisdiction, and are coordinated by the Department of Justice. In the County of Orange, strategies exist that rely on multi-disciplinary and multi-agency teams to address this issue, including the Blue Ribbon Commission subcommittee for Human Trafficking and the Orange County Human Trafficking Task Force (OCHTTF) which were established to work toward finding solutions to protect victims, prosecute offenders and prevent further perpetration of this type of crime in Orange County. OCHTTF is a collaboration of National Law Enforcement, including the Federal Bureau of Investigations (FBI) and Immigration and Customs Enforcement (ICE), County and local Law Enforcement, non-governmental organizations, faith based organizations and the community.

It is because of the best practices use of multi-disciplinary and multi-agency teams that the County cannot "direct" responsible agencies to develop a strategic plan to eliminate this growing problem and meet the immediate need for food, shelter, treatment and protection from exploitation as recommended by the Grand Jury. The County does not have direct or jurisdictional authority over many of these agencies. The County acknowledges that prevention efforts and victim protection is a priority and remains committed to collaborate as appropriate to fight against all human trafficking. Further, the County encourages all agencies to address the feasibility of all Grand Jury recommendations included in the report "Sex Trafficking of Girls."