



# County of Orange

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County Executive Office

March 26, 2019

Honorable Kirk Nakamura  
Presiding Judge of the Superior Court of California  
700 Civic Center Drive West  
Santa Ana, CA 92701

Subject: Follow-Up Responses to 2017-18 Grand Jury Reports

Dear Judge Nakamura:

Please find attached the approved follow-up responses from the County of Orange Board of Supervisors for the 2017-18 Grand Jury Reports.

If you have any questions, please contact Lala Oca Ragen of the County Executive Office at 714-834-7219.

Sincerely,

Frank Kim  
County Executive Officer

Enclosure

cc: FY 2017-18 Orange County Grand Jury Foreman  
Lala Oca Ragen, Assistant Deputy Chief Operating Officer, County Executive Office



## GRAND JURY FOLLOW-UP RESPONSES 2017-18

### RECOMMENDATIONS AND RESPONSES:

Grand Jury Year: 2017-18

GJ Report	Recommendation	Response	Follow up Response
Orange County Fire Authority - Financial Flames on the Horizon	R.1. Starting immediately, all three parties (the City of Irvine, OCFA, and the County of Orange) should be included in all discussions addressing Irvine's SFF (Structural Fire Fund) inequity issue to reach a mutually satisfactory interim agreement to avoid Irvine's withdrawals from OCFA.	The recommendation has not been implemented, but will be implemented in the future. The County has a vested interest in keeping Orange County residents safe in emergency situations and stands willing to be a part of any solution that would preserve the high standard of service that exists in the current emergency system.	Since the Grand Jury Report, the County has continued to be peripherally involved in the discussions. Most of the discussions have occurred bilaterally between OCFA and the City of Irvine.
Orange County Fire Authority - Financial Flames on the Horizon	R.6. All parties should commit to revisiting the JPA agreement with the goal of resolving outstanding issues prior to the 2030 expiration of the JPA.	The recommendation requires further analysis. The County has a vested interest in keeping Orange County residents safe in emergency situations and stands willing to be a part of any solution that would preserve the high standard of service that exists in the current emergency system.	Since the Grand Jury Report, the County has continued to be peripherally involved in the discussions. Most of the discussions have occurred bilaterally between OCFA and the City of Irvine.
Where There's Will, There's a Way: Housing Orange County's Chronically Homeless	R.2. Each Service Planning Area should identify sites for Permanent Supportive Housing proportional to the allocation suggested in the Association of California Cities- Orange County Proposal.	The recommendation requires further analysis. The County has taken the first step in working toward the housing allocation goal suggested by the Association of California Cities-Orange County. On June 12, 2018, the Board of Supervisors approved a Housing Funding Strategy to identify opportunities for funding and development of Permanent Supportive Housing across the region (in partnership with the cities). Also, on June 12, 2018, the Board of Supervisors approved a Mental Health Services Act spending plan for the \$70.5 million dedicated to funding permanent supportive housing. In the spending plan, eleven current housing projects were identified, eight projects anticipated to begin construction in FY 2018-19, will result in the construction of 451 housing units including both affordable and permanent housing units. However, to fully implement the housing strategy, cities will still need to site projects on an ongoing basis since they maintain local control over planning within their borders.	The County of Orange is actively inviting cities and developers across all Service Planning Areas, as part of the Housing Funding Strategy and Mental Health Services Act (MHSA) Spending Plan, to apply for funding for the development of affordable and supportive housing. Currently there are approximately 990 units of affordable housing and supportive housing in the County housing pipeline at various stages of development. The County also worked with the Association of California Cities- Orange County (ACCOC) to create a joint powers authority to be known as the Orange County Housing Finance Trust (OCHFT) as authorized under Assembly Bill (AB) 448 signed into law on September 11, 2018. The collaboration established the initial framework, and developed a governance structure and bylaws as foundation for a Joint Powers Authority (JPA) Agreement for the OCHFT. On March 12, 2019, the Board of Supervisors approved the JPA Agreement that creates the OCHFT pursuant to AB 448 and delegated authority to the Chairwoman or her designee to sign and execute the agreement upon approval and signature of three Orange County cities. The Board of Supervisors also approved draft bylaws subject to formal adoption by the OCHFT Board of Directors that will be created after execution of the OCHFT JPA Agreement by the County and three Orange County cities. The OCHFT will help centralize regional efforts in the development of affordable and supportive housing. It is still essential, however, to fully implement the housing funding strategy, that cities site projects on an ongoing basis since they maintain local control over planning within their borders.



## GRAND JURY FOLLOW-UP RESPONSES 2017-18

### Grand Jury Year: 2017-18

GJ Report	Recommendation	Response	Follow up Response
Where There's Will, There's a Way: Housing Orange County's Chronically Homeless	R.9. Such a decision-making body should propose a plan for securing local, supplemental sources of funding for both Permanent Supportive Housing development and associated support services.	The recommendation requires further analysis. The County of Orange is proactively seeking to position itself for State homeless and housing initiative resources. The Emergency Homeless Aid Block Grant provides one-time funding to mitigate this statewide crisis whereas the Senate Bill (SB) 2 Building Jobs and Homes Act funding will provide funding for one year of planning with an estimated ongoing revenue source in the jurisdiction of \$14.2M annually. On June 12, 2018, the Board of Supervisors approved a spending plan for \$70.5M in Mental Health Services Act dollars to the development of Permanent Supportive Housing. Additionally, in November of 2018, No Place Like Home and SB3 Veterans and Affordable Housing Bond Act of 2018 will be on the ballot for voters. If approved, County staff will make recommendations to the Board on how to obtain and utilize the maximum dollars available.	In January of 2019, the County of Orange was awarded \$15,568,715 for the Homeless Emergency Aid Program (HEAP) from the State of California. The HEAP funding will create an additional 230 emergency shelter beds, along with providing additional outreach and engagement services, rental assistance and other capital improvements to new and existing facilities. The County of Orange was also awarded \$1,948,684 in December 2018 for the SB 2 California Emergency Solutions and Housing program to provide rental assistance, flexible housing subsidy funds for local programs and operating support for emergency housing interventions. In February 2019, the County of Orange submitted four projects to build 50 units of Permanent Supportive Housing Units under the No Place Like Home Competitive Allocation Round 1 Funding totaling \$13,790,000 and those awards are expected to be announced June 2019. County staff will continue to monitor and make recommendations to obtain the maximum amount of funding to provide housing and services to those experiencing homelessness as it becomes available.



## GRAND JURY FOLLOW-UP RESPONSES 2017-18

Grand Jury Year: 2017-18

GJ Report	Recommendation	Response	Follow up Response
Orange County Landfills: Talking Trash	R.2. By June 30, 2019, Orange County waste and Recycling should update and publish a cost/benefit analysis on the imported trash revenue stream surplus and the future costs associated with earlier closures in the landfill system. (F4, F5)	The recommendation has not yet been implemented but will be implemented in the future. OC Waste & Recycling intends on developing the recommended cost/benefit analysis by June 30, 2019.	The recommendation is in the process of implementation. OC Waste & Recycling has met internally to identify the data elements needed and has developed a timeline for completing the cost/benefit analysis recommended. OC Waste & Recycling is currently reviewing historical data on importation operations and its net revenue sharing. This review will help in analyzing the costs of continued importation. OC Waste & Recycling is also evaluating the effect of importation tonnage on the County landfill system's capacity. The cost/benefit analysis is scheduled for completion by June 14, 2019.
Can the Emergency Operations Center Survive a Catastrophic Event?	R.2. By December 1, 2018, the County should have plans in place to repair and widen the current access road, enhance and add turnouts, or add a new access road to provide safe travel to and from the Emergency Operations Center.	The recommendation requires further analysis. The Board has a vested interest in ensuring the safety of all emergency personnel who work at the EOC or are valued members of the Incident Response Teams; however, the responsibility of maintaining the road is that of OCSD's. Should OCSD decide that it is going to repair the road, the Board will be willing and available to assist in any way it can. In the meantime, the County has initiated a study of whether or not to relocate the EOC to a new location within the County where access is not restricted due to poor road conditions.	The County is currently preparing preliminary concepts to repair and widen the current Loma Ridge access road and enhance and improve safe travel from the Emergency Operation Center. The County's first option will be to send a letter in March 2019 to the State Controller's Office (SCO) requesting concurrence to use gas tax funds for this project. Should the SCO deny the County's request, it will explore seeking Board of Supervisors' approval to adopt the road into the County's Road System.



## GRAND JURY FOLLOW-UP RESPONSES 2017-18

Grand Jury Year: 2017-18

GJ Report	Recommendation	Response	Follow up Response
Can the Emergency Operations Center Survive a Catastrophic Event?	R.4. By January 1, 2019, the County of Orange and the Sheriff's Department should initiate a study regarding the ability to use the Loma Ridge Jeep Trail as an emergency exit route from the Emergency Operations Center.	The recommendation requires further analysis. The Board has a vested interest in ensuring the safety of all emergency personnel who work at the EOC or are valued members of the Incident Response Teams; however, the responsibility of maintaining the road is that of OCSD's. Should OCSD decide that it is going to repair the road, the Board will be willing and available to assist in any way it can. In the meantime, the County has initiated a study of whether or not to relocate the EOC to a new location within the County where access is not restricted due to poor road conditions.	The County has completed its analysis of whether to relocate the EOC to the Data Center and has decided that, although this is a viable option, it is not an imminent option. In the meantime, the County is continuing internal discussions on how and when to pave the Jeep Trail. Additionally, the County will continue to explore grant and other funding options with the State and Federal governments to establish new or alternate EOC at the Data Center.
Competition or Collaboration - Orange County's Public Agency Helicopters	R.1. By October 1, 2018, the Board of Supervisors, in coordination with the affected agencies, should consider forming and implementing an Orange County air operations safety council under the direction of the Board of Supervisors.	The recommendation requires further analysis. The Board supports any solution that prioritizes the safety of the public and efficiency of work performance by public agencies. However, this is a recommendation that requires the affected agencies to conduct an analysis to determine whether such a recommendation is warranted.	This recommendation will not be implemented.



## GRAND JURY FOLLOW-UP RESPONSES 2017-18

Grand Jury Year: 2017-18

GJ Report	Recommendation	Response	Follow up Response
Competition or Collaboration - Orange County's Public Agency Helicopters	R.4. By January 15, 2019, the Orange County Fire Authority in collaboration with the Orange County Sheriff's Department should identify and implement methods for its paramedics to operate jointly with the Orange County Sheriff's Department Air Support Unit in its search and rescue operations to the maximum extent practical.	This recommendation requires further analysis. On August 15, 2018, OCSO and OCFA announced that both agencies have entered into an Air Search and Rescue operating plan that clearly defines each agency's roles and responsibilities in conducting air search and rescue operations. The plan specifies that a goal of OCSO and OCFA within one year is to develop a Concept of Operations for firefighters and paramedics to be on OCSO helicopters for fire, search and rescue and emergency medical service missions.	The Board of Supervisors understands that the Orange County Sheriff's Department continues to make progress and work with OCFA.
Competition or Collaboration - Orange County's Public Agency Helicopters	R.5. By December 15, 2018, the Orange County Sheriff's Department and the Orange County Fire Authority should evaluate potential costs and operational benefits of co-locating their air units at the Fullerton Airport. The Orange County Sheriff's Department should plan on presenting this evaluation to the Board of Supervisors and publicly post. The Orange County Fire Authority should prepare and present this evaluation to their board and publicly post it.	The recommendation requires further analysis. The Board supports any solution that prioritizes the safety of the public and efficiency of work performance by public agencies. Therefore, the Board will defer to OCSO and OCFA on whether or not they choose to implement this recommendation. The Board presumes that in determining whether or not to implement the recommendation. The Board presumes that in determining whether or not to implement the recommendation, OCFA and OCSO will need to conduct an analysis. If and when both agencies are ready to present the result of the evaluation to the Board, the Board will be available.	This recommendation will not be implemented.



## GRAND JURY FOLLOW-UP RESPONSES 2017-18

Grand Jury Year: 2017-18

GJ Report	Recommendation	Response	Follow up Response
Competition or Collaboration - Orange County's Public Agency Helicopters	R.6. By January 15, 2019, the Board of Supervisors, in coordination with the affected agencies, should consider a plan for a centralized approach to public agency air support including co-locating and eventually consolidating the various Orange County city and county aerial support units.	The recommendation requires further analysis. OCSD and OCFA are the subject matter experts on air support; therefore, the Board will be available to discuss any public agency air support plan with both agencies when they are ready to present it to the Board. Ultimately, the Board supports any solution that prioritizes the safety of the public and efficiency of work performance by public agencies.	The Board of Supervisors understands that the Orange County Sheriff's Department continues to make progress and work with OCFA.
Preventable Deaths in Orange County Jails	R.3 By October 1, 2018, Correctional Health Services should require the radiologist to examine the Intake Release Center x-rays for any abnormalities in addition to tuberculosis to improve the inmate's diagnosis and care. All x-ray tests findings, including normal, should be recorded in the inmate's health record.	The recommendation has not yet been implemented but will be implemented in the future. In addition to tuberculosis, radiologists currently identify and report abnormal x-ray findings. CHS healthcare staff have access to all x-ray results, including normal. To enhance the current system, CHS will determine the feasibility of creating an interface between the radiology services and electronic health record systems to allow for the automatic transfer of x-ray reports directly into a patient's health record. Targeted implementation date is January 1, 2019.	HCA's Information Technology and the contracted CHS electronic health record and radiology vendors have successfully implemented an interface that allows radiology results to be transmitted automatically to an individual health record for results generated from the Men's and Theo Lacy facilities. Additional work is occurring for radiology reports generated at the Intake Release Center to be transmitted. Targeted completion date is March 20, 2019.



## GRAND JURY FOLLOW-UP RESPONSES 2017-18

Grand Jury Year: 2017-18

GJ Report	Recommendation	Response	Follow up Response
Preventable Deaths in Orange County Jails	R.14. By October 1, 2018, Correctional Health Services should review the autopsy, toxicology, and pathologist's reports, as soon as they are available, for ways to improve healthcare processes.	The recommendation has not yet been implemented but will be implemented in the future. CHS participates in the Coroner's review of any custodial death where all reports are presented. Having access to the reports as soon as they are available will further enhance and assist in any internal review. We will report back in March 2019 per the CEO's status update regarding the completion of this process.	This recommendation has been completed. The Coroner's office has approved access to reports for in-custody related deaths, as soon as they are available. The reports will be used to enhance and assist in internal reviews.



**ORANGE COUNTY BOARD OF SUPERVISORS**  
**MINUTE ORDER**  
**March 26, 2019**

Submitting Agency/Department: County Executive Office

Approve combined follow-up responses to various 2017-18 Grand Jury Reports - All Districts

**The following is action taken by the Board of Supervisors:**

APPROVED AS RECOMMENDED  OTHER

**Unanimous**  (1) DO: **Y** (2) STEEL: **Y** (3) VACANT: (4) CHAFFEE: **Y** (5) BARTLETT: **Y**

*Vote Key: Y=Yes; N=No; A=Abstain; X=Excused; B.O.=Board Order*

**Documents accompanying this matter:**

- Resolution(s)
- Ordinances(s)
- Contract(s)

Item No. 38

Special Notes:

Copies sent to:

*CEO – Lala Ragen*  
*Superior Court*  
*Grand Jury*

3/28/19



I certify that the foregoing is a true and correct copy of the Minute Order adopted by the Board of Supervisors, Orange County, State of California.  
Robin Stieler, Clerk of the Board

By:   
Deputy



AGENDA STAFF REPORT

Agenda Item

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ASR Control 19-000274

MEETING DATE: 03/26/19
LEGAL ENTITY TAKING ACTION: Board of Supervisors
BOARD OF SUPERVISORS DISTRICT(S): All Districts
SUBMITTING AGENCY/DEPARTMENT: County Executive Office (Approved)
DEPARTMENT CONTACT PERSON(S): Frank Kim (714) 834-6200
Lala Oca Ragen (714) 834-7219

23FS
RECEIVED
CLERK OF THE BOARD
COUNTY OF ORANGE
BOARD OF SUPERVISORS
2019 MAR -8 PM 2:31

SUBJECT: Grand Jury 2017-18 Follow-Up Responses

Table with 3 columns: CEO CONCUR (Concur), COUNTY COUNSEL REVIEW (No Legal Objection), CLERK OF THE BOARD (Discussion, 3 Votes Board Majority)

Budgeted: N/A Current Year Cost: N/A Annual Cost: N/A
Staffing Impact: No # of Positions: Sole Source: N/A
Current Fiscal Year Revenue: N/A
Funding Source: N/A County Audit in last 3 years: No

Prior Board Action: 3/27/2018 #13, 3/14/2017 #39, 7/12/2016 #24, 3/22/2016 #22

RECOMMENDED ACTION(S):

Approve combined follow-up responses to various 2017-18 Grand Jury Reports and direct the County Executive Officer to provide the follow-up responses to the Presiding Judge of the Superior Court.

SUMMARY:

Approving the combined follow-up responses to the 2017-18 Grand Jury Reports will fulfill the Board's goal of responding to the Grand Jury's request for additional information.

BACKGROUND INFORMATION:

As a result of the discussions with the 2015-16 Grand Jury and in complying with the Board of Supervisor's approved response on July 12, 2016, to the Grand Jury Report, "To Be Continued...Follow-Up for Open Formal Grand Jury Report Responses," issued on May 3, 2016, the County Executive Office has worked with departments to prepare Attachment A, which includes follow-up responses to any outstanding items from the 2017-18 Grand Jury reports.

In the past, the County Executive Office had brought a similar report for Board of Supervisors consideration every March but discontinued this practice as a result of direction from the prior Grand